Appendix E. Procedures for Addressing Conflicts Resulting from Implementation of the Republican River Basin-Wide Plan

Section Overview

This document establishes procedures for addressing conflicts that arise among water users within the Republican River Basin of Nebraska (Basin) and that result from implementation of the Republican River Basin-Wide Plan (Plan). This appendix lists the procedures and describes their purpose and exclusions to them.

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Purpose

This document establishes procedures for addressing conflicts that arise among water users within the Republican River Basin of Nebraska (Basin) and that result from implementation of the Republican River Basin-Wide Plan (Plan).

The Nebraska Department of Natural Resources (NeDNR), the Basin’s natural resources districts (NRDs), and members of the Plan’s Stakeholder Advisory Committee want to maintain local control over water management in the Basin to the extent possible. These procedures provide an opportunity to attempt to address certain conflicts locally, before resorting to lawsuits, the Interrelated Water Review Board, or other external conflict resolution processes.

In addition, including procedures to address conflicts as part of the Plan is consistent with the legislative intent of the Nebraska Ground Water Management and Protection Act:

All involved natural resources districts, the department, and surface water project sponsors should cooperate and collaborate on the identification and implementation of management solutions to conflicts between ground water users and surface water appropriators or to water supply
shortages in fully appropriated or overappropriated river basins, subbasins, and reaches (Neb. Rev. Stat. § 46-703 (6)). This process might result in NeDNR and the NRDs deciding that revisions to the Plan are necessary, as described in further detail in the procedures below.

Exclusions

These procedures apply only to conflicts that result from implementation of the Plan. These procedures will not be used to readdress prior conflicts that have already been litigated or addressed through other conflict resolution procedures. The extent to which NeDNR and the NRDs can address conflicts via these procedures is limited to the statutory authorities of NeDNR and the NRDs.


Overview

These conflict resolution procedures can be summarized as:

1. Initiate process
2. Investigate conflicts
3. Address conflicts

The procedures for each of these steps are described in detail below.

Procedures

1. Initiate process
   a. Any of the Basin’s water users may initiate this process by sending a written request to NeDNR or one of the NRDs. The request must be received by NeDNR or an NRD at least 60 days before an annual meeting in order to be placed on the agenda at that annual meeting (“Annual Meeting,” page [##]).
   b. In their written request, the water user(s) initiating this process (requestor(s)) must include the following items:
i. A description of the conflict
ii. A request to discuss their issues and concerns related to the conflict at the
annual meeting
iii. An explanation of why they believe the conflict has resulted from
implementation of the Plan
iv. Their proposed solution to the conflict
v. Whether they know of any potential adverse impacts to other water users
    that might result from their proposed solution, and if so, what those
    potential adverse impacts are

c. If NeDNR and the NRDs determine that any of the required items listed in 1.b.
   above are missing from the written request, they will send the incomplete request
   back to the requestor(s) with a list of which required item(s) are missing. Returning
   an incomplete request to the requestor(s) will terminate these procedures, until
   and unless the requestor(s) submit a revised request that includes all required
   items.

d. If NeDNR and the NRDs determine that all of the required items listed in 1.b. are
   included sufficiently within the written request, they will proceed to the next step.

e. Following this written request, and prior to the annual meeting, NeDNR and the
   NRDs will review the request to determine whether the conflict identified meets
   the criteria for consideration under these procedures: that it has resulted from
   implementation of the Plan, and that none of the stated exclusions apply.

f. Requestor(s) will receive a written response from NeDNR and the NRDs to notify
   them about whether their issue meets criteria for consideration at the upcoming
   annual meeting.

g. Any written requests that have been made at least 60 days prior to the annual
   meeting will be posted to the website for the Plan before the meeting. In addition,
   NeDNR and the NRDs may use additional methods to notify other users potentially
   affected by the conflict or proposed solution about the upcoming discussion.

2. Investigate conflicts

   a. During the annual meeting, the requestor(s) may present information about their
      conflict or issue. In addition, other water users that would be affected by the
      proposed solution may present information about potential adverse impacts to
      them.

   b. Following the annual meeting, NeDNR and the NRDs will evaluate the conflict and
      potential solutions. The potential adverse hydrologic, economic, and
      environmental impacts of any proposed change will be weighed against its
      potential beneficial hydrologic, economic, or environmental impacts under the 25-
year time frame of the Plan. The wishes expressed by the Plan’s Stakeholder Advisory Committee during Plan development will also be taken into account during this evaluation.

c. On a case-by-case basis, NeDNR and the NRDs may decide that a conflict should be evaluated by a subset of NeDNR and the NRDs. For example, location-specific conflicts might be evaluated by only NeDNR and the affected NRD(s), conflicts among only surface water users might be evaluated by only NeDNR, or conflicts among only groundwater users might be evaluated by only the NRDs.

3. Address conflicts

a. Following evaluation of the conflict, NeDNR and the NRDs will decide how to address the conflict identified. They may decide that no change or action is necessary. If they decide that a change or action is necessary, they are not limited to the proposed solution from the initial written request.

b. NeDNR and the NRDs will submit to the requestor(s) a written description of how the conflict will be addressed.

c. If NeDNR and the NRDs determine, as a result of these procedures, that modifications to the Plan are needed to meet the goals and objectives of the Plan, modifications will be made following the established plan modification procedures (“Modifications to the Plan,” page [#]).